



## Pacific Immigration Development Community

### PIDC Regional Information and Intelligence Sharing Network

#### 1.0 Purpose

To provide a framework for the collection and sharing of information and intelligence among PIDC Members and partner organisations to enhance border security and combat serious criminal activities.

#### 2.0 Background

Effective reporting, recording, analysis and dissemination of information can:

- assist in the prevention, detection and prosecution of immigration offences;
- strengthen agency operational and policy planning and decision making;
- support national policy planning in security, economic growth and development; and
- enhance internal governance and integrity measures.

In recognition of the importance of disseminating information, PIDC has developed information sharing practices over the years based on organisational guidelines and strategies. These practices form a crucial part of PIDC's identity and have been revised and enhanced through the introduction of a regional Memorandum of Arrangement on information sharing which is discussed in detail below.

#### 3.0 Information and Intelligence Sharing Network

To formalise current PIDC information and intelligence sharing practices, the Secretariat has mapped out the current activities and processes developed by Members. While the current practices have been developed through ongoing PIDC cooperation, it is envisaged that the processes will become more formalised once PIDC Members begin to fully implement the **Memorandum of Arrangement between Members of PIDC for the disclosure of information for immigration, border protection, law enforcement and public safety purposes which was endorsed by PIDC Members at the 2018 Regular Annual Meeting.**

#### 3.1 Objective/ Function

To facilitate and promote collection and sharing of information and intelligence products among PIDC Members and law enforcement Partner agencies.

#### 3.2 Mandate

##### 3.2.1 PIDC Constitution

###### *Article 8 PIDC Functions*

8.1. Without prejudice to the sovereign rights of member territories and countries, those participating members will collaborate to achieve the objectives of the PIDC by establishing appropriate cooperative mechanisms (including the effective exchange of information, to the extent permitted under Members' domestic legislation and administrative procedures) to

contribute to the effective management of irregular migration and serious immigration-related organised crime issues including people smuggling and human trafficking across the region.

### 3.2.2: Arrangement between Members of PIDC for the disclosure of information for immigration, border protection, law enforcement and public safety purposes

1. Pursuant to Paragraph 1 of the Arrangement, the purpose of the MoA is to **support the Participants to share information** to:
  - a. comply with the Participants' domestic and international **legal obligations**; and
  - b. fulfil the Participants' **respective immigration, border protection, law enforcement, and public safety responsibilities**; and
  - c. assist the Participants to **combat regional risks and security issues** including: human trafficking; smuggling of people, wildlife, arms, drugs and other illicit goods; transnational crime; money laundering and other financial crime; cyber crime; environmental crime including illegal logging and fishing; organised crime; counter terrorism; corruption; immigration fraud; and other criminal activity
2. Pursuant to Paragraph 6 of the Arrangement, the Participants may, by mutual arrangement and subject to their domestic legislation and policies:
  - a. **share general information** on immigration, border protection, law enforcement and public safety, and Immigration Information as described in this Arrangement (refer Annex One);
  - b. collaborate on initiatives to **strengthen the capacity** of the Participants and the PIDC Secretariat ("**Secretariat**") (e.g. through exchange of personnel, secondments, sponsorship of personnel to specific training programmes, and the development of training programmes for delivery);
  - c. collaborate to **develop and implement law, policy and processes** concerning immigration, border protection, law enforcement and public safety; and
  - d. **hold periodic meetings to monitor progress** in achieving the objectives of this Arrangement.
3. Paragraph 7 of the Arrangement provides for National Contact Points and National Administrators.
4. The Participants will ensure that they maintain dedicated immigration National Contact Points ("NCPs") (for day-to-day activity) and National Administrator ("NAs") (for oversight and responsibility) for cooperation under this Arrangement. Each Participant will provide the Secretariat with updated contact details for their NCPs and NA.
5. In addition, to promote the real time sharing of information to support operational and tactical activities, Members have agreed to establish the **PIDC Regional Profiling and Intelligence Support Group** (PIDC Profiling Group) made up of National Representatives (NRs). Each Member will provide the Secretariat with updated contact details for their NRs.

### 3.3 Priority Areas

Key priority areas for strengthening Network include:

Areas	National	Regional
Strengthen strategic Direction	Promoting leadership, strategic planning, inter-agency collaboration	Regular ISWG meetings
Strengthen structures and processes for information sharing	Strengthen data collection, NCPS and Profiling Group	Operationalise MoA
Promote culture for information sharing	Promote cultural shift through national templates and guidelines	Promote culture shift through Champions, Pilot Projects and existing Networks.

### 3.4 Structure

The **PIDC Secretariat** is responsible for:

1. acting as administrator for National Contact Points Network and Profiling Group and focal point to implement the sharing of information and development of intelligence products agreed to by Members;
2. analysing and disseminating immigration information and intelligence through the PIDC Alerts System, Monthly Bulletin, Annual Irregular Migration Report and ad hoc research papers agreed on by Members;
3. identifying skills gaps through annual questionnaires to support ISWG discussions for development of possible programming support for in country technical assistance and capacity building;
4. supporting the ISWG to develop best practices and protocols to facilitate the sharing of information; and
5. ensuring information and Intelligence sharing remains a priority in PIDC discussions.

**Information Sharing Working Group** is responsible for:

1. providing strategic guidance to Members on how to operationalise the Memorandum of Arrangement and strengthen information sharing processes;
2. advising Members on key strategic areas to strengthen the sharing of information;
3. promoting an enforcement culture that values use and sharing of information to enhance decision making at the strategic, operational and tactical levels.
4. coordinating as required capacity building and training activities; and
5. developing where required regional resources and tools such as templates, common communication platforms and best practices to support national activities, the National Contact Points, and the Profiling Group.

**PIDC Members** are responsible for:

1. collecting, storing and analysing national immigration data to manage cross border travel;
2. establishing National Contact Points and National Administrators under Paragraph 7 of the Memorandum of Arrangement to facilitate Information Sharing;
3. nominating National Representatives for the PIDC Profiling Group;

4. identifying and prioritising collectively PIDC immigration information to be collected and shared amongst Members;
5. generating and sharing where appropriate intelligence products;
6. storing shared information securely according to its security classification;
7. enacting necessary legislation to allow for sharing of information with other Members;
8. informing the Secretariat and Members of any caveats, either for privacy or national security reasons, on the handling and dissemination of information provided.

**National Administrators** are responsible for:

1. providing national oversight of information and intelligence shared through NCPs and the Profiling Group;
2. managing the accreditation process for NCPs and Profiling Group National Representatives; and
3. managing audit of national processes.

**National Contact Points** are responsible for:

1. generating and sharing information and information requests as provided under Paragraph 6 of the Memorandum of Arrangement; and
2. maintaining open channels of communication to ensure the timely exchange of information between Members.

**PIDC Profiling Group National Representatives** are responsible for:

1. informal Sharing and exchanging of real time information, intelligence, alerts, views, experiences, and analysis that may be time sensitive between operational officers;
2. ensuring shared information where relevant is made available to frontline staff and where appropriate is utilised to support profiling of national threats;
3. identifying regional resources and tools required to support national activities; and
4. developing regional targeting campaigns or operations.

**PIDC Law Enforcement Partners** such as PTCCC and OCO are to share information either directly to Members or through the PIDC Secretariat.

### 3.5 Annual Network Schedule of Activities

Timeframe	Activity	Purpose	By
Ongoing	Sharing of: (a) Alerts on Person of interest information – clandestine entry/exit information; (b) open source items and articles of interest; (c) MoA Paragraph 8 information and general immigration and law enforcement information	To share, either formally or informally, urgent specific information on persons or activities of interest that can impact national and regional border security of PIDC Members	Secretariat, NCPs; and Profiling Group

Monthly	Sharing of PIDC Monthly Intelligence Bulletin on Persons of interest, case studies and trends, and entry/exit information	To support Members risk profiling and operations on relevant activities occurring within the region.	Secretariat prepares and circulates monthly bulletin
Annual	Annual PIDC report on People Smuggling, Human Trafficking and Illegal Migration in the Pacific (PIDC Annual Collection Plan (ACP) Questionnaire collected in January – February annually collecting data on arrivals, border refusals, illegal populations, returns, people smuggling, human trafficking, immigration fraud, asylum, use of vessels)	Provides annual report on current issues and emerging trends to support Members strategic and operational planning and decision-making processes.	Secretariat prepares and circulates annual PIDC Report.
January – February	Update of Contact Directory of PIDC Members	Update PIDC member Contact Directory – internal version and official published version	Secretariat updates and circulates contacts to respective contact groups.
January and July	PIDC Newsletter	Update Members and Stakeholders on PIDC activities and issues of interest to immigration agencies	Secretariat prepares and circulates Newsletter
Ad hoc	<p>a. Questionnaires to be disseminated as part of the PIDC Work Plan and Research Plan.</p> <p>(b) (2) Information and Intelligence Campaigns</p>	<p>(a) To support evidence-based decision making and policy development.</p> <p>(b) To undertake targeted information collection campaigns/ operations for analysis to better understand specific threats.</p>	<p>(a) Secretariat to disseminate and collect information and update Members on analysis.</p> <p>(b) Profiling Group</p>

## 4.0 Dissemination List

All reports, alerts and intelligence information produced by the Secretariat can be distributed to the following recipients as appropriate. Highlighted organisations to be discussed with their representatives.

PIDC Members are to advise any restrictions as to which organisations or countries the information can be shared with and all reports should be accompanied by a statement which indicates entities information should not be provided to.

Information/Reporting	Dissemination List
PIDC Alerts	<ul style="list-style-type: none"><li>• PIDC Members</li><li>• PIDC Partner Organisations: PIFS (LEU), PICP, PTCCC, OCO.</li><li>• <i>Non-PIDC Member Country Partners: Canada, Hong Kong, South Korea, and USA.</i></li></ul>
Annual PIDC People Smuggling, Human Trafficking and Illegal Migration Report (and other PIDC reports as appropriate)	<ul style="list-style-type: none"><li>• PIDC Members</li><li>• PIFS Members</li><li>• <i>PIDC Partner Organisations: PIFS (LEU), PICP, PTCCC, OCO</i></li><li>• <i>International and regional organisations (including APC, the Bali Process, IOM, UN GIFT, UNHCR, UNODC)</i></li></ul> <p><i>On request:</i></p> <ul style="list-style-type: none"><li>• <i>academic institutions</i></li><li>• <i>Like-minded non-PIDC governments</i></li></ul>
PIDC Monthly Intelligence Bulletins	<ul style="list-style-type: none"><li>• PIDC Members</li><li>• <i>PIDC Partner Organisations: PIFS (LEU), PICP, PTCCC, OCO,</i></li></ul>
Bi-Annual Newsletter	<ul style="list-style-type: none"><li>• PIDC Members</li><li>• <i>PIDC Partner Organisations: PIFS (LEU), PICP, PTCCC, OCO</i></li></ul>
Ad-hoc Research Reports	<ul style="list-style-type: none"><li>• PIDC Members</li><li>• <i>Others on case by case basis as with People Smuggling, Human Trafficking and Illegal Migration report</i></li></ul>

## Types of PIDC Information and Intelligence to be considered for sharing

In addition to information on data on arrivals, border refusals, illegal populations, returns, people smuggling, human trafficking, immigration fraud, asylum seekers and use of vessels which is collected for the Annual Report on Irregular Migration, PIDC Members under Paragraph 8 of the Memorandum of Arrangement may disclose the following information should the relevant domestic legislation allow for it ("Immigration Information"):

- a. airline passenger and crew lists;
- b. craft movements (which may include passenger and crew lists);
- c. past travel movements of specified people;
- d. previous convictions of specified people;
- e. general history of specified people (which may include associates and networks);
- f. modus operandi of specified people;
- g. known currency and other financial transactions of relevant interest, including involvement in money laundering;
- h. personal identification details (which may include photographs, biometric information, distinguishing features, and details of identity or travel documents);
- i. names and details of immigration personnel and transport personnel;
- j. details of known or suspected involvement of people in illicit activities;
- k. details of any visa held by a person; and
- l. general non-personal information; including
  - i. the disclosure of technical, operational, and other information;
  - ii. the sharing of best practices regarding technical and operational matters;
  - iii. the disclosure of knowledge and expertise, legislative and regulatory documents and relevant scientific and technical information;
  - iv. the coordination of joint operations within their respective territories, in the frame of national joint operations or international joint operations; and
  - v. working cooperatively through the PIDC and the Secretariat on matters of common interest.

Sensitive information shall only be used for law enforcement purposes and to strengthen border security practices to support activities related to managing:

- a) Gangs
- b) Arriving Criminal Deportees
- c) Departing Criminal Deportees
- d) Blue boats
- e) People trafficking and people smuggling
- f) Involvement in illegal fishing
- g) Irregular migration patterns
- h) Identity Integrity
- i) Counter-terrorism
- j) Other Transnational Crime
- k) vetting for foreign labour and major investors.

# Draft Regional Information and Intelligence Sharing Framework





